DOCID: 3985881 (unclassified until filled) 8 Nov 76 ROUTING SLIP HOUR FROM DIRNSA DOD SUBJECT OR BRIEF OF CORRESPONDENCE (include listing of incle.) SPECIAL WARNINGS TO MARINERS Declassified and approved for release by NSA on 07-17-2012 REG. NUMBER FILE OR SERIAL NO. DATE RECEIVED DATE OF CORRESP. NO. COPIES 26 Oct 76 14 Oct 76 DOD 503D.XX INCOMING OUTGOING FOR DATE ROUTE INITIAL DATE ROUTE INITIAL DIR D/DIR 177/0576 LAZI OT FILE L2142 II. NO ACTION REQUIRED (if no action, sign below and I. ACTION REQUIRED (complete items 1 thru 3) give org. and ext.) I. PREPARED BY EXT. SIGNATURE (organization and ext.) 3083 AMES D. SMITH, D/CH D4 CHANGE ACTION (from) INITIAL LETTER X FINAL REPLY OTHER (epecify in "REMARKS" INTERIM REPLY 3. TO CDR E. J. Melanson, Jr., USN ASD(ISA), ATTN: 11142 3 Policy Plans & National Security REMARKS (if additional space is necessary use reverse) Council Affairs ROUTING LEGEND IN OUT ACTION COMMENT CONCURRENCE INFORMATION EDITING SIGNATURE 3 OF INCLUDING DISPATCH FILE RETAIN ROUTER (initial) VERIFIED (initial) FORM A1407 REV MAY 68 (Supersedes A1407 FBB 64 which is obsolete)

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Rivector, National Security agency

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TO ADDRESSEES LISTED BELOW The attached draft is forwarded for review and comment.							
	1. If the draft as written is approved, please indicate concurrence by signing in the appropriate space below. (It signed by a "designee", please show title.) 2. If changes are suggested, please attach a separate memorandum covering the suggestions, and so indicate in the appropriate space below.						
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DEPARTMENT OF DEFENSE DIRECTIVE

Subject: Special Warnings to Mariners

Reference (a): Memorandum of Understanding Between the Departments of State, Defense, Commerce, and the Central Intelligence Agency with Respect to Special Warnings to Mariners (enclosure 1)

PURPOSE

This Directive provides guidance, policy and responsibilities concerning the warning of US mariners of potential political/military hazards affecting US shipping. It implements the responsibilities contained in reference (a).

II. APPLICABILITY AND SCOPE

- A. (C) This directive applies to the Organization of the Joint Chiefs of Staff, Department of the Navy, Defense Intelligence Agency, National Security Agency, Defense Mapping Agency, and unified and specified commands.
- B. In the scope is concerned with timely alerting of US mariners of potential political/military incidents jeopardizing US shipping. For purpose of this directive, warnings of such incidents which affects the safety of US shipping are designated as "Special Warnings".
- C. The provisions of this directive shall not abrogate the policies, procedures and responsibilities of the DOD components for the administration and support of the Notice to Mariners System.

III. DEFINITIONS

A. US Mariners. Crewmembers of merchant ships, research vessels, offshore oil rigs, fishing boats and yachts, as well

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as personnel on board US naval ships.

- B. Notice to Mariners. A weekly publication originated by the Defense Mapping Agency Hydrographic Center (DMAHC) and mailed to all US ships, advising mariners of important matters affecting navigation safety, including new hydrographic discoveries, changes in channels and navigation aids, etc. It is primarily designed to simplify corrections of charts and nautical publications aboard ships.
- Radio Navigation Warnings. Urgent information, promulgated by DMAHC, which affects the safety of navigation, such as dangerous wrecks, information concerning aids to navigation and any other imminent danger to marine navigation. These warnings are broadcast twice daily by radiotelegraph to merchant ships and radioteletype to US naval ships via US Navy and Coast Guard radio stations.
- by DMAHC for the Atlantic Ocean, Mediterranean Sea, Caribbean Sea, Gulf of Mexico and contiguous areas (HYDROLANT) and Pacific Ocean, Indian Ocean and contiguous areas (HYDROPAC).
- E. Special Warning. A limited series of urgent warnings, originated by the Department of State and disseminated by DMAHC, which promulgates official government proclamations affecting navigation and political/military incidents that could develop into direct threats to the safety of US mariners. Special warnings are disseminated by the same method and means as HYDROLANT/HYDROPACs.

- A. (a) The issuance of a special warning message to mariners involves timely receipt and dissemination of intelligence to the appropriate decision maker who can evaluate the intelligence in the proper context and decide whether or not to initiate a special warning.
- B. The Office of Maritime Affairs within the Department of State is the governmental office which acts upon information received from a variety of sources to determine whether or not a special warning message should be issued.
- C. C) The process of disseminating intelligence within the

 Department of State is handled by the Bureau of Intelligence
 and Research (INR). (The Office of Maritime Affairs receives
 most of its intelligence from that source.) In addition, the

 Department of State Operations Center, Foreign Broadcast Information Service, DOS Geographic and Functional Desks, and other
 agencies both public and private inform the Office of Maritime

 Affairs of events it believes are of an interest to maritime
 matters. Since the Office of Maritime Affairs relies to a large
 extent on outside sources of information, it can only act once
 the information is received.
- D. In acting upon this information, the Office of Maritime

 Affairs has the option of drafting a special warning message,

 approving the text of a special warning drafted by another

 agency, or determining that circumstances do not justify the

 issuance of a special warning message. If the latter determination is made, the Office of Maritime Affairs will notify interested

parties. In such instances, the Office of Maritime Affairs or any government agency may recommend to the Defense Mapping Agency Hydrographic Center (DMAHC) that the information be disseminated in a HYDROLANT/HYDROPAC or Notice to Mariners as appropriate.

V. CRITERIA

- A. Je) The Department of State considers a special warning to be more political in nature that a normal navigation warning and would include, but not limited to, such things as declaration of hostilities, contraband orders, territorial sea claims, and certain vessels seizures. A special warning is normally reserved for a situation where it is necessary to disseminate to both US and foreign mariners, who may be copying the US broadcast, information which is both political and maritime in nature and which may affect US shipping and US foreign policy. In evaluating the situation, the Office of Maritime Affairs takes into consideration such factors as the diplomatic relations of the concerned nation and patterns of hostile acts. Throughout this decision process the paramount criterion is whether a threat exists to the safety of US mariners. A special wamning is exactly that --SPECIAL and not every political/military incident will be severe enough to cause a special warning to be assued.
- B. In those instances where the decision is made not to broadcast the information as a special warning but as a regular
 HYDROLANT or HYDROPAC, such political/military oriented messages
 will receive the same priority handling and disseminated as a
 special warning.



- C. (C) Radio navigation and special warnings are broadcast worldwide and capable of being received by all mariners both US and foreign.

 Information disseminated as a warning to mariners must be unclassified. Intelligence source material therefore must be sanitized before transmission.
 - 1. General Responsibilities
 - internal procedures whereby information which is germane.

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 the case of intelligence source material, information

 should be communicated to the Department of State,

 Bureau of Intelligence and Research (INR). For all other

 (nonintelligence) source material the Department of State

 Operations Center should be contacted. The National

 Operations Intelligence Watch Officers Net (NOIWON)

 should be utilized whenever circumstances permit.
 - b. (c) Record communications forwarding information within the context of the above will be prefaced with "Mariner Warning Information" in order to aid in alerting interested parties.
 - Affairs, on a continuing basis, the names, codes and telephone numbers of those individuals designated within their respective agency as the point of contact for special warning matters. The Office of Maritime Affairs, Department of State, will coordinate the interagency

flow of information pertaining to special warnings.

d. (C) DOD components are encouraged to exchange their internal procedures instructions.

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·2. Specific

- a. All DOD components to which this directive applies shall issue internal regulations and procedures governing their participation and conduct in activities covered by this directive.
- b. A copy of this regulation shall be submitted through appropriate channels to the ASD(ISA) within 90 days.
- regulations and pertinent internal procedures and instructions.

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- d. Organization of the Joint Chiefs of Staff
 - (1) (c) Insure that the Deputy Director for Operations
 National Military Command Certer (DDO/NMCC), JCS,
 expeditiously disseminates to the Department of
 State, Bureau of Intelligence and Research (INR)
 and/or State Operations Center, as appropriate,
 any information that may warrant the issuance of
 a special warning.
 - (2) Insure that overseas military commands are advised of relevant special warnings when issued.
 - (3) (9) Request the Defense Mapping Agency Hydrographic
 Center to issue a Radio Navigational Warning
 (HYDROLANT/HYDROPAC) whenever the situation so
 dictates and the Department of State considers



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that the circumstances do not justify the issuance of a special warning.

- e. Office of the Assistant Secretary of Defense/Director of Defense Intelligence
 - Agency and Director, National Security Agency expeditiously disseminates to the Department of State, Bureau of Intelligence and Research (INR) and/or State Department Operations Center, as appropriate, any intelligence information that may warrant the issuance of a special warning.
 - (2) NMIC provide for lateral/interdepartmental dissemination of information or intelligence pertaining to actual or potential threats against maritime activities worldwide to Department of State, DMAHC and other interested agencies.
- f. Director, Defense Mapping Agency
 - (1) (2) Insure that the Defense Mapping Agency
 Hydrographic Center (DMAHC) expeditiously disdeminates for broadcast the special warning
 messages prepared or approved by the Department
 of State.
 - (2) Insure that DMAHC distributes copies of special warnings to interested agencies.
 - (3) Maintain liaison and provide the Maritime

 Administration status of acknowledgement messages

 generated by the special warning.

- (4) Maintain current telegraphic and mailing addresses of owners/operators of US flag merchant vessels engaged in foreign commerce.
- (5) Continuously review Notice to Mariners procedures to improve ways and means of expeditiously notifying US flag merchant messels of incidents which threaten the safety of US mariners.